



House of Cards: The Economics of Interchange Fees

Alan S. Frankel

afrankel@lexecon.com

Allan L. Shampine

ashampine@lexecon.com

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Federal Reserve Bank of New York

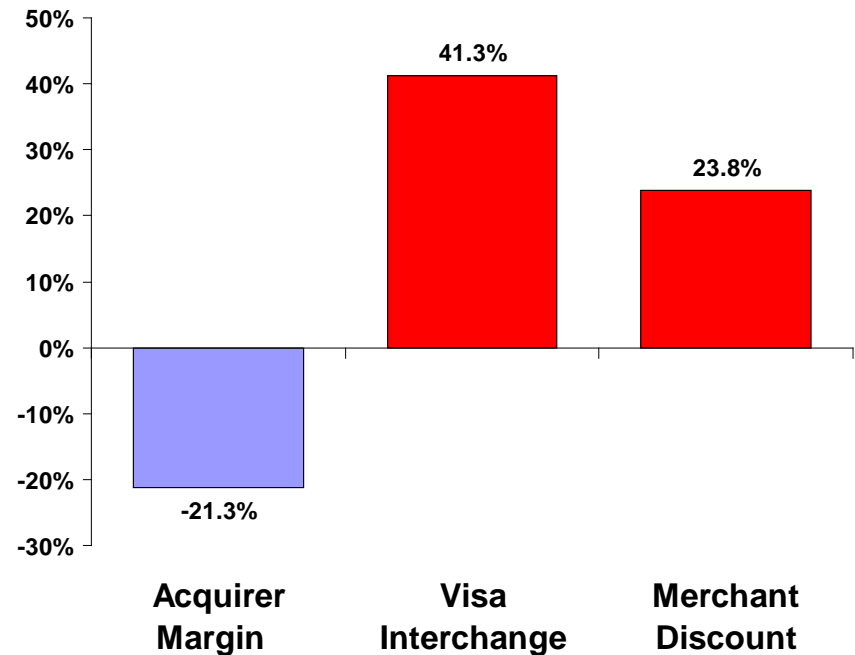
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Why The Concern?

- Visa's Bill Sheedy:
 - "Merchants paint a misleading picture."
 - Average Visa credit card interchange rate grew only an average of 2.2% per year from 1990 to 2004.
- But this is a percentage growth rate of a tax *rate*.
- 14 years of 2.2% growth = **+35.6% higher *rate***:
 - 35% income tax rate → 47.5%
 - 8.375% New York City sales tax → 11.4%

Why The Concern?

- Bill Sheedy:
 - “Over the past 6 years, merchants’ Visa discount rate has been relatively flat.”
- But Sheedy’s data show:
 - **Acquirer margins: -21.3%**
 - **Visa interchange +41.3%**
 - “Blended” discount (including signature debit) +23.8% from 1995 to 2004.
 - 83% of discount was interchange by 2004.

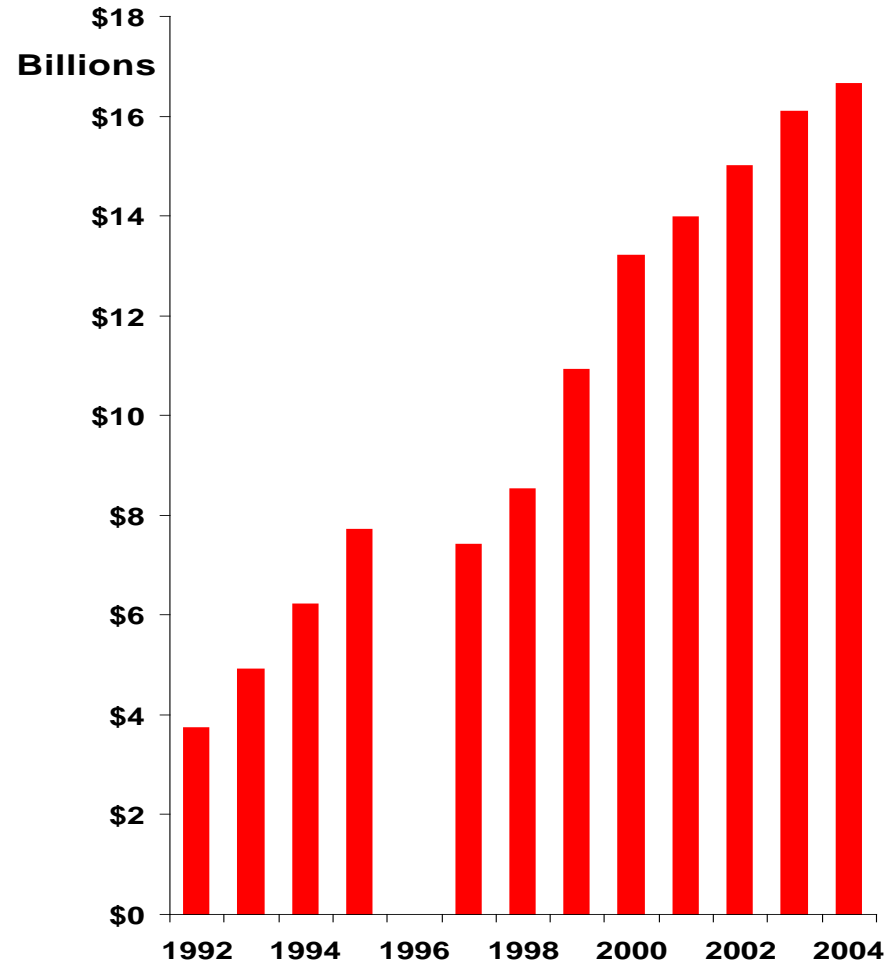


Why The Concern?

➤ Interchange fees paid for credit cards alone:

+124% since 1997
(CAGR = 12.3%)

+349% since 1992



Source: Credit Card Management.

Deregulating Self-Regulated Credit Card Networks*

➤ Interchange fees are already regulated...

by the banks receiving the proceeds.

- Rochet & Tirole (2004): The “platform” is a “licensing authority” and “competition authority.”

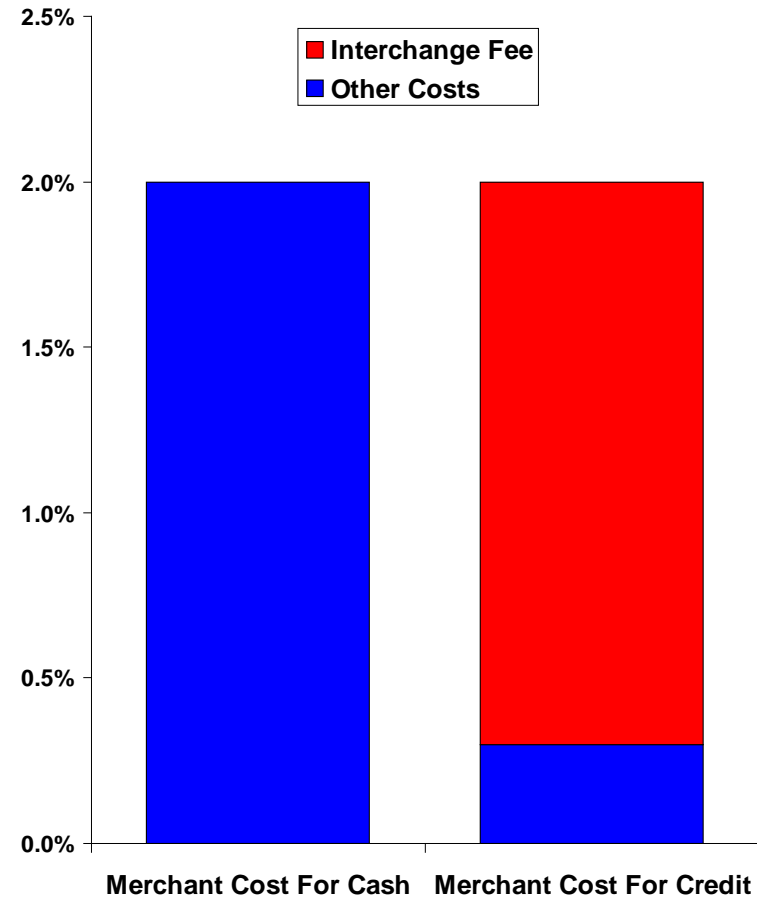
* An allusion to Steve Salop, *Deregulating Self-Regulated Shared ATM Networks*, 1 *Economics of Innovation and New Technology* 85 (1990).

Why is This Self-Regulator Regulating Interchange Fees?

- **Baxter's usage externality?**
- **Network externalities?**

Usage Externality: Theory

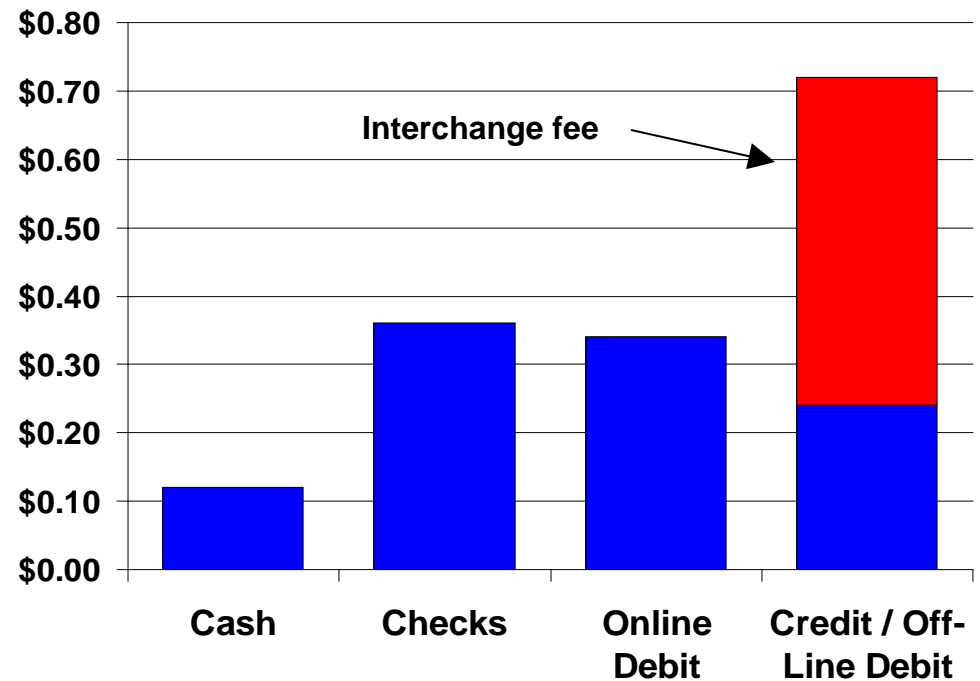
- Consumer price signals do not reflect relative costs to merchant.
- “Optimal” interchange fee aligns consumer incentives with costs to merchant.



Usage Externality: Reality

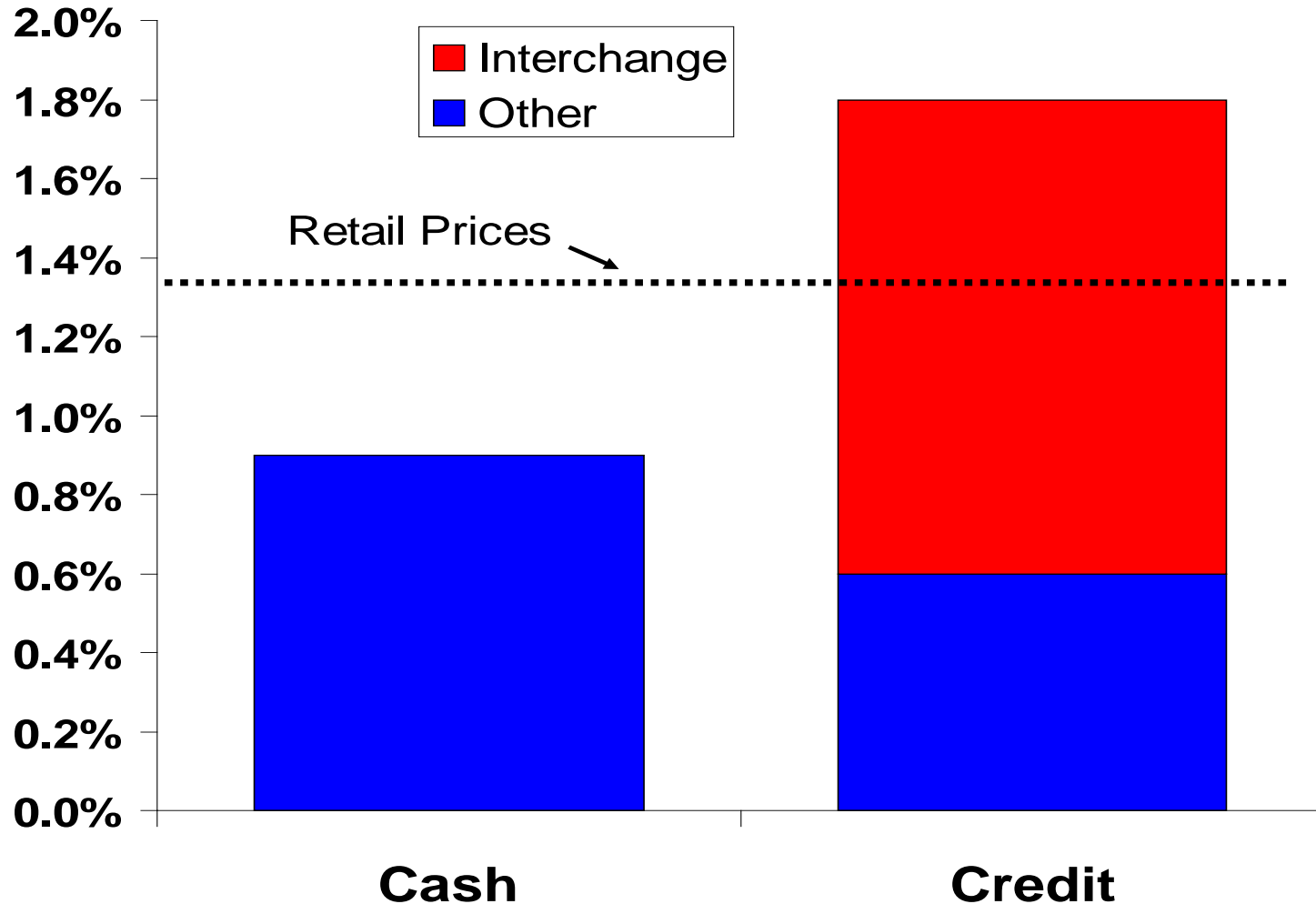
- Interchange Fees: primary **cause** of usage externality.
- Credit cards cost more than other payments.
- We all bear resulting higher prices...
- but have no incentive to avoid costly cards.

Supermarket Cost Per Transaction



Source: PriceWaterhouse Coopers (2001); www.cardweb.com.

Interchange Fees Increase Retail Prices



Network Externality: Theory

- “Chicken-egg” problem – entry is difficult.
- Problems with theory:
 - Don’t usually permit price fixing to extract “value.”
 - No effective competitive constraints on level of fees.
 - Merchants are in a “prisoner’s dilemma.”
 - Credit Cards cost merchants more.
 - Aggregate consumption does not increase.
 - A merchant’s refusal to accept cards causes loss of customers to other merchants.

Network Externality: Reality

➤ Mature service.

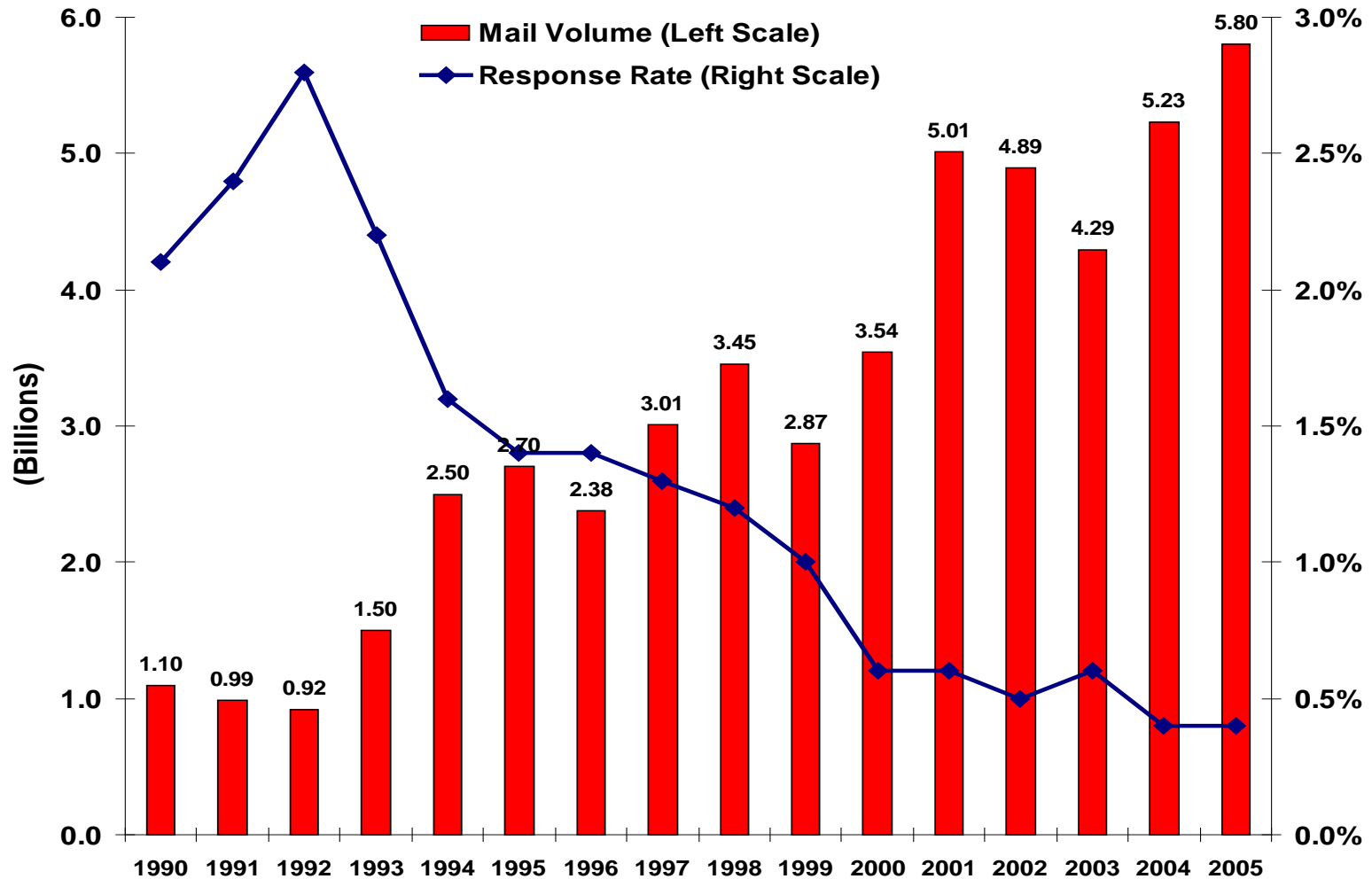
- Consumer acceptance not in doubt.
- Most creditworthy households have cards.
- Most merchants accept cards.
- Entry costs incurred long ago.
- Subsidy for mature service not sensible.

Collective Vertical Restrictions:

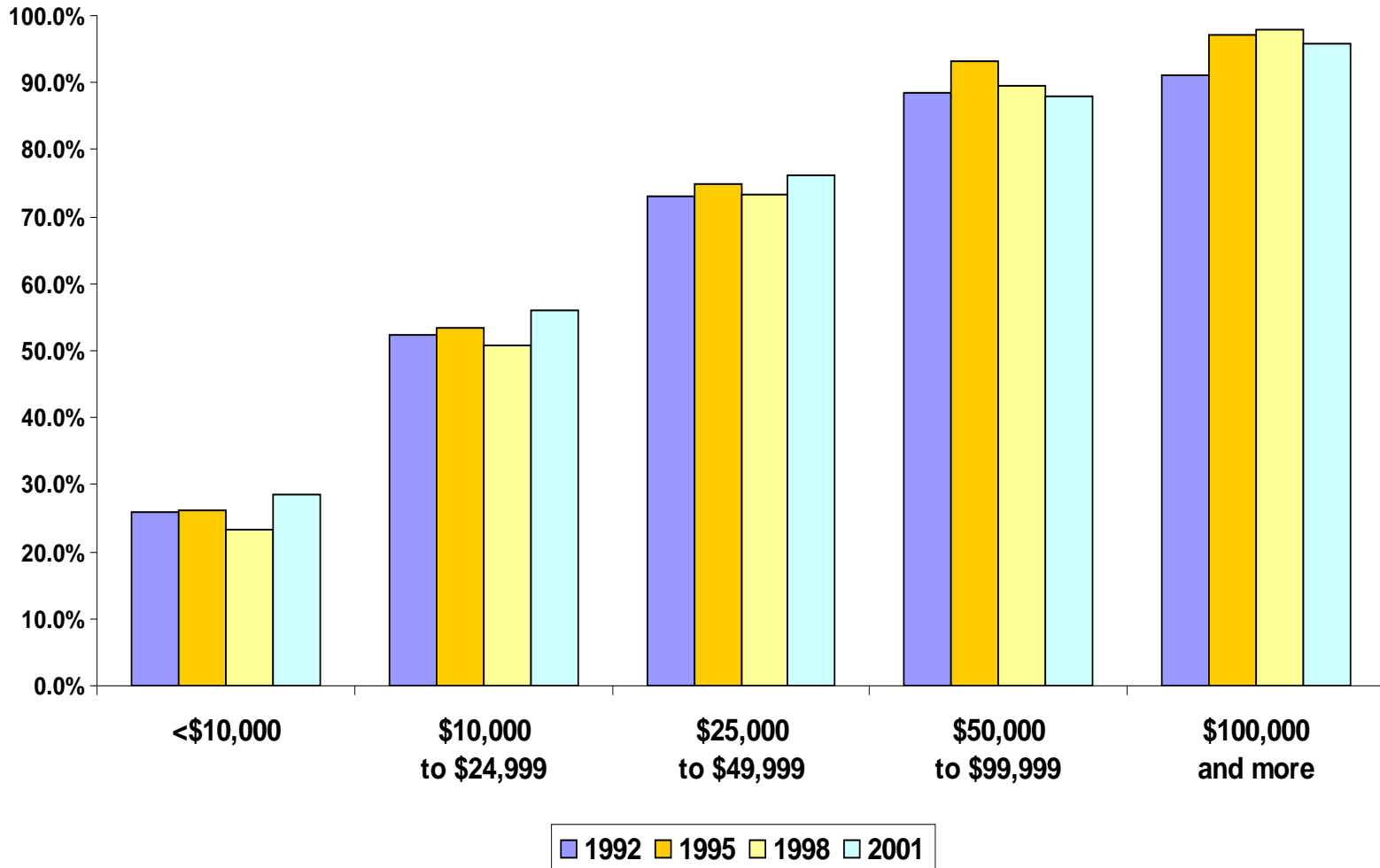
- “Honor all cards” rules
- “No surcharge” / “no discrimination” rules
- No bypass competition or “on-us” processing.
- No competing “bugs” on cards.
- Competitive features set (and priced) centrally.

➔ Maintain & enhance market power

Who Pays for Junk Mail & Rewards?



General Purpose Credit Card Penetration by Family Income



Par Collection

- Historical Examples:
 - The Fed got it right:
 - Interchange fees for checks resulted from monopoly.
 - Par has worked for decades in check settlement.
 - Until 1990s prevailed in PIN debit networks.
 - Par PIN debit most used payments in Canada.
- Par is not fixing a price; it is the absence of a mandatory payment between banks.



Alan S. Frankel

afrankel@lexecon.com

(312) 322-0248

Allan L. Shampine

ashampine@lexecon.com

(312) 322-0294